



# **Integrated Finance Monitoring Report 2024-25 Period 5, August 2024**

#### **Contents**

Section	Item	Description
1	Executive Summary	A high-level summary of key information covering both revenue and capital.
		Narrative on key issues in affecting the financial position, both corporately and across the directorates.
2	Revenue Budget	Provides a more detailed summary of the revenue position by directorate, and updates on certain key revenue items.
3	Revenue Funding Changes	This section highlights any new in-year changes to revenue budgets or funding that have taken place or that are proposed for agreement by committee.
4	Capital Programme	Provides a detailed summary of the capital position by directorate, as well as capital variations budgets and capital funding changes.
		Any changes to funding or budgets for the capital programme that are proposed for noting or agreement by Committee will be reported here.
5	Balance Sheet	Key information about the Council's balance sheet, including reserves, borrowing and debt.
6	Treasury Management	Update on the Council's treasury management position. At the end of Q2 and Q4 this will form a separate report as it requires consideration by Full Council.
Аррх 1	Revenue – commentaries on exceptions	Detailed commentaries on forecast revenue variances by exception
Appx 2	Capital – commentaries on exceptions	Detailed commentaries on forecast capital variances by exception
Аррх 3	Savings Tracker 2024- 25	Each quarter, the Council's savings tracker is produced to give an update of the position of savings agreed in the Business Plan.
Appx 4	Treasury Management Indicators	Treasury Management Indicators for Quarter 1
Аррх 5	Reserves and provisions	Schedule of reserves held
Аррх 6	Budget transfers between directorates / areas	Breakdown of movements between directorates /areas in 2023-24
Аррх 7	Revenue summary comparison to last year's outturn position	A revenue budget summary table that compares the current position to last year's net budget and outturn variance

#### 1. Executive Summary

1.1 This report is the consolidated management accounts for the council, and presents financial information to assess progress in delivering the Council's business plan.

The Council's financial accounts are produced annually and are available on our website.

The Council's total service budgets for 2024-25 are:

• Revenue: £539m net budget

Capital: £166m (with a total programme of over £1bn)

As well as this, the Council has a Dedicated Schools Grant (DSG) funded budget of £183m, which mainly relates to High Needs spend.

The table below shows the key forecast information by directorate:

Directorate/Area	Forecast Revenue Budget Variance £000	Forecast Revenue Budget Variance %	Forecast Net Capital Budget Variance £000	Forecast Net Capital Budget Variance %
Children, Education & Families – non-DSG	7,308	5%	-	-%
Adults, Health & Commissioning	-3,523	-2%	-	-%
Place & Sustainability	3,906	5%	-	-%
Finance & Resources	3,132	21%	-	-%
Strategy & Partnerships	100	0%	ı	-%
Capital Financing	0	0%	ı	-%
Corporate & Funding Items	-1,346	-20%	ı	-%
Net Spending Total (+ overspend)	9,577	2%	-	-%
Children, Education & Families – DSG	11,730	-	-	-

Movements in forecasts from the previous month, and from the position previously reported to committee, can be seen in tables below in sections 2 and 4.

Detailed financial information about each directorate/service area is contained in the relevant Finance Monitoring Report. These can be found published quarterly at <a href="committee meetings">committee meetings</a>. Summary financial information in this report is presented with the assumption that any accompanying recommendations to committees will be agreed.

- 1.2 Key Issues
- 1.2.1 The Council overspent by a £1.2m on its £501m net revenue budget in 2023-24. In the context of substantial pressures in children's social care, waste disposal and the achievement of income generation targets, this was a positive year-end position, resulting in a lower draw-down from reserves than expected. Nevertheless, like many councils nationally we are reporting pressures in the budget for 2024-25, which have worsened as the year has progressed.
- 1.2.2 At period 5, the council is forecasting an overspend of £9.6m on its revenue budget (2%), mainly resulting from the key pressure areas of:
  - looked after children placement costs
  - home to school transport
  - · waste disposal costs
  - income generation from renewable energy schemes and investments
- 1.2.3 The first two areas are being reported across a wide range of upper tier councils and are seen as demand in the main driven from national legacy decisions not supported by additional funding, for example policy related to Education, Care and Health Plans for young people, and waste disposal. Locally, decisions taken around renewable energy and commercial investment income assumptions which did not equate to the events that unfolded have added additional costs and lowered the forecast income. To address these areas the council is taking actions as set out further in this report, such as opening its own children's residential provision, lobbying alongside other county councils for changes to Special Educational Needs and Disabilities policy and funding, reassessing the current Private Finance Initiative contract, and driving forward with the final connection to its renewable energy sites. However, those actions will take time to rectify the current position.
- 1.2.4 This is a serious position for the council to be in at this stage of the year. If this forecast outturn materialises at the end of the year, it will deplete the general reserve beyond its minimum level set by council, and will result in impacts on future years' budgeting. We are therefore identifying mitigations to reduce this position as a matter of urgency, in addition to the mitigations that have already been identified through additional business rates funding and lower than expected costs of adult social care services this year, and those set out in the previous paragraph.
- 1.2.5 The overspend position in the Children, Education and Families directorate continues to be concerning. National issues around the cost of placements for looked after children with the highest needs are impacting us, with constrained supply of places driving costs up. This position has worsened over the course of the year despite work to achieve better value for money on placements, children with high needs continue to require placements and the national supply issue continues to worsen. We are now also forecasting an overspend on home to school transport budgets, both for mainstream and special educational needs & disabilities (SEND). Costs of routes in the new academic year are higher than expected, partly due to constrained supply in the local market and high inflation in prices, and the still high numbers of SEND children requiring transport mean that an overspend is likely.

- 1.2.6 Adults, Health & Commissioning is currently forecasting an underspend resulting from growth in the first part of the year in older people services being significantly below the level allowed for in the budget. This is a shift from the trends we had been seeing during, and in the period immediately following, the covid pandemic. A deep dive into this area is being undertaken to further understand the changes to flows of service users in recent months to inform both the in-year forecast and future demand projections. The underspend in that service is being partly offset by pressures in services for people for learning disabilities and mental health which are seeing increased growth. Demand for adult social care services continues to be complex a varies month to month, and there are challenging savings to deliver in 2024-25. We are also continuing to feel pressures with the provider market, relating to increasing fee rates, and constrained supply of certain types of care.
- 1.2.7 The forecast overspend in Place & Sustainability is driven by two key causes. Firstly, waste management costs are higher as a result of the treatment facilities at Waterbeach being non-operational as a result of currently not being in compliance with some government regulations and therefore waste needing to be diverted through more costly routes. Strategic options to address this issue have been assessed and an overall strategy will be recommended to members to consider this year. Secondly, energy scheme income is forecast to be lower than budgeted. In part this is due to delays with some schemes, but predominantly is due to a reduced expectation of energy prices for electricity sold following recent changes in the energy market. These same changes do result in some partial mitigations in the cost of energy used in our buildings and to power our streetlights. The directorate is also expecting to overachieve on income budgets relating to highways development control and street-works, which can be used to fund certain services.
- 1.2.8 Pressures in the Finance & Resources directorate relate primarily to lower than expected income from the council's investments, particular in its wholly owned housing company This Land. It is prudent to forecast a pressure in this area, as by year-end the current position of the company will be clearer following the submission of its full business plan to the council in November. This may necessitate support to eh company or a further earmarked reserve provision by the council, otherwise this forecast overspend will be unwound.
- 1.2.9 Where forecast overspends are judged to be likely to have an impact on next year's budget, these will be allowed for as part of the business planning process, which will increase the budget gap and therefore the savings requirement.
- 1.2.10 The Council is forecasting a £11.7 million overspend in year on high needs spend. This is part of the Safety Valve programme and the council is working with the Department for Education (DfE) to submit a revised plan to recover an in-year position over the medium-term.
- 1.2.11 The council is still forecasting a balanced position on the capital programme for the year. Slippage forecast so far is in line with the allowance made for it in budgets. Several further capital contributions have been received by the council, and some budget changes are proposed, set out in section 4 below.



#### 2 Revenue Budget

2.1.1 This table shows summary information for the Council's 2024-25 revenue budgets at the end of August 2024 (key variances are reported in appendix 1).

Line	Previous Public Forecast Variance £000 (May 2024)	Previous Forecast Variance £000	Directorate/Area	Gross Budget £000	Income Budget £000	Net Budget £000	Actuals £000	Forecast Variance £000	Forecast Variance %
1	2,623	3,222	Children, Education & Families (non DSG)	179,088	-30,307	148,781	54,606	7,308	5%
2	0	-1,876	Adults, Health & Commissioning	375,878	-144,861	231,018	96,461	-3,523	-2%
3	3,378	3,388	Place & Sustainability	110,725	-36,824	73,900	25,376	3,906	5%
4	1,280	3,149	Finance & Resources	46,699	-32,059	14,639	14,948	3,132	21%
5	12	-30	Strategy & Partnerships	30,473	-6,497	23,976	8,373	100	0%
6	0	0	Capital Financing	53,909	-13,838	40,070	41	0	0%
7	-1,301	-1,301	Corporate Items	7,818	-939	6,879	4,078	-1,346	-20%
	5,992	6,553	CCC Core Spending Total	804,590	-265,326	539,264	203,884	9,577	2%
8	11,730	11,730	Children, Education & Families (DSG)	183,745	-183,745	0	5,612	11,730	-
9	0	0	Adults, Health & Commissioning (Public Health)	38,792	-38,792	0	-7,277	0	-
	17,722	18,283	Total including ring-fenced budgets	1,027,127	-487,862	539,264	202,219	20,307	4%
			Funding delegated to maintained schools	133,941	133,941	0			

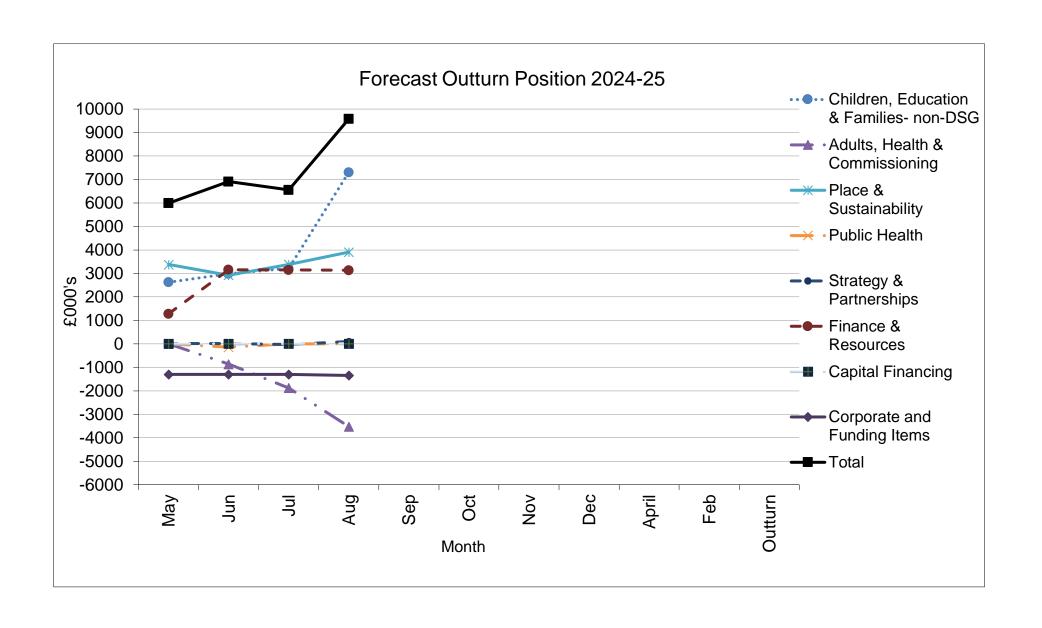
#### Notes on this table:

- 1. The actuals figures are net.
- 2. Numbers are presented based on current information, with adjustments for any recommendations proposed for Committee in this report.

**Total Budget** 

3. Line 8 and 9 show ring-fenced budgets, with any outturn variance treated separately to core council budgets. Any variance on Public Health goes to the PH grant reserve, and the balance for DSG is subject to separate accounting requirements. More information can be found on the DSG in section 2.2.. Negative actuals in line 9 relates to grants and other income being received in advance of spend taking place, which helps the council's cashflow and reduces the need for borrowing

1,161,068



#### 2.2 **Dedicated Schools Grant**

2.2.1 The below table summarises the overall DSG position in terms of overall funding for Cambridgeshire schools, funding that flows through the council, and funding that forms part of our budget:

	£000
Gross DSG Income to be received	656,725
Less Academy Recoupment	-334,346
DSG within CCC's gross budget	322,379
of which spent or commissioned by CCC	182,940
of which delegated to maintained schools	133,941
Less High Needs Place Recoupment	-17,366
Total DSG estimated to be Received in 24-25	305,013

2.2.2 Within the DSG budgets spent and commissioned directly by the council, there is significant pressure particularly on high needs spend. This table shows a summary of the position of the Council's Dedicated Schools Grant position before further action:

Opening Deficit Balance 2024-25	£40.0m
Forecast in-year movement (Excluding 2024-25 DfE Safety Valve payment and LA contribution)	£11.7m
Forecast Closing Deficit Balance 2024-25 (Excluding 2024-25 DfE Safety Valve payment and LA contribution)	£52.7m

- 2.2.3 A cumulative DSG deficit of £40.0m was carried forward into 2024-25.
- 2.2.4 In 2020-21 the DfE introduced the safety valve intervention programme in recognition of the increasing pressures on high needs.
- 2.2.5 To the end of August the reported net DSG forecast is £11.7m in-year overspend. The challenges around the funding gap include increase growth and demand, inflation on placements, complexity of needs continue to increase, delays in opening new provision (including DfE initiated) and challenges around our data systems. As a result of these challenges, the DfE have written to the County Council outlining that we will be part of the Enhanced Monitoring and Support Programme with a view to submitting an updated Safety Value plan which is rebased to allow for these challenges. Officers are working on remodelling our demand and developing new approaches to manage costs whilst meeting the increase level of need. This work to remodel the council's Safety Value submission will also address the findings previously identified by the Internal Audit report into this area. An update report will be brought to the CYP committee later in the year on progress of the discussion with the DfE.

#### 2.3 Savings Tracker

- 2.3.1 The Savings Tracker is a reporting tool for summarising delivery of planned revenue savings. Within the Tracker, the forecast delivery of savings is shown against the original saving approved in the 2023-28 Business Plan. The Tracker is completed at the end of each quarter and reported in the next IFMR going to committee. It is important to note the relationship between the reported savings projections and the overall revenue financial position reported in this report. As pressures arise in-year, further mitigation and/or additional savings will be required to deliver a balanced position.
- 2.3.2 Currently, the Council is on track to deliver £17.7m of savings against its original plan of £34m. Savings that are off track have commentaries in the detailed savings tracker. These will form part of directorates' forecast outturn position, and in many cases will have been mitigated by other actions. The Chief Executive has impressed upon and continues to remind all Executive Directors about the importance of discharging their responsibilities as budget holders and accountable officers for the delivery of the savings agreed by Council.
- 2.3.3 Blue rated savings (savings that will overachieve) total £2m. Green rated savings total £12.7m. Black savings (ones that will not achieve any of the original target) total £10.8m and require mitigations by relevant departments. The Savings Tracker as at the end of quarter 1 is included as Appendix 5 to this report. A number of the black savings are related to adult social care which have been offset by identified mitigations.

2.3.4 A summary of 2024-25 Business Plan savings by RAG rating is shown below:

RAG Status	Total Original Savings £000	Total Forecast Variance £000	RAG Status	Total Original Savings £000	Total Forecast Variance £000	RAG Status	Total Original Savings £000	Total Forecast Variance £000
Blue	-1,133	-817	Green	-12,676	0	Amber	-2,498	1,612
	Total	Total		Total	Total	Total	Total	
RAG	Original	Forecast	RAG	Original	Forecast	Original	Forecast	
Status	Savings	Variance	Status	Savings	Variance	Savings	Variance	
	£000	£000		£000	£000	£000	£000	
Red	-6,551	4,407	Black	-10,817	10,817	-33,675	16,019	

2.3.5 The full description of each RAG status is included in the detailed appendix 5

– in summary, blue savings are forecast to over-achieve, green are forecast to fully achieve, amber and red are forecast to not fully achieve, and black are expected to not achieve at all.

## 3 Revenue Funding Changes

There are no funding updates this month.

#### 4 Capital Programme

#### 4.1 Capital programme financial position

Previous Forecast Variance £000	Directorate	Gross 2024-25 Budget £000	Capital Variations 2024-25 Budget £000	Net 2024-25 Budget £000	Actuals	Net Forecast Outturn Variance £000	Forecast Outturn Variance %	Total Scheme Budget £000	Total Scheme Forecast Outturn Variance £000
0	Place & Sustainability	99,444	-30,605	68,839	18,255	0	0.0%	583,727	0
0	Children, Education & Families	83,535	-12,348	71,187	35,243	0	0.0%	402,354	0
0	Adults, Health & Commissioning	6,615	-75	6,540	0	0	0.0%	116,040	0
0	Strategy & Partnerships	4,378	-1,532	2,846	443	0	0.0%	16,675	0
0	Finance & Resources	19,606	-3,275	16,331	1,538	0	0.0%	191,401	0
0	Total	213,578	-47,835	165,743	55,479	0	0.0%	1,310,197	0

Notes on this table:

- 1. The Budget column incorporates any changes in the funding available to what was originally budgeted in the Business Plan. A breakdown of the budget changes made in-year can be found in 4.4.
- 2. The Budget column also includes an assumed level of variations, called the 'capital variations budget' which is shown in section 4.2.
- 3. The reported Place & Sustainability capital figures do not include the Greater Cambridge Partnership.
- 4. The columns setting out budgets and forecast variances for total schemes show financial information for all schemes in a service block across all financial years.

#### 4.2 Capital variations budgets

4.2.1 A summary of the use of the 2024-25 capital programme variations budgets by services is shown below. These variation budgets are set annually and reflect an estimate of the average variation experienced across all capital schemes, and reduce the overall borrowing required to finance our capital programme. There are typically delays in some form across the capital programme due to unforeseen events, but we cannot project this for each individual scheme. We therefore budget centrally for some level of delay. Any known delays are budgeted for and reported at scheme level. If forecast underspends are reported, these are offset with a forecast outturn for the variation budget, leading to a balanced outturn overall up to the point when rephasing exceeds this budget.

#### 4.2.2 Capital variations summary

Directorate	Capital Variations Budget £000	Forecast Outturn Variance £000	Capital Variations Budget Used £000	Capital Variations Budget Used %	Net Forecast Outturn Variance £000
Place & Sustainability	-30,605	-3,861	-3,861	12.6%	0
Children, Education & Families	-12,348	-3,065	-3,065	24.8%	0
Adults, Health & Commissioning	-75	0	0	0.0%	0
Strategy & Partnerships	-1,532	0	0	0.0%	0
Finance & Resources	-3,275	-76	-76	2.3%	0
Total	-47,835	-7,002	-7,002	14.6%	0

4.3 Key capital budget variances are identified by exception and commented upon in appendix 2.

Key variances are those forecast to be in excess of +/-£500k

## 4.4 Capital Funding

4.4.1 This table sets out changes to funding for capital schemes in-year.

Funding Source	Business Plan Budget £m	Rolled Forward Funding £m	Revised Phasing £m	Additional/ Reduction in Funding £m	Revised Budget £m	Forecast Outturn Funding £m	Funding Variance £m	Total Scheme Budget £000	Total Scheme Forecast Outturn Variance £000
Department for									
Transport (DfT) Grant	28.4	7.2	-1.0	-0.2	34.4	31.1	-3.2	232.1	0.0
Basic Need Grant	12.5	0.0	0.0	0.0	12.5	12.5	0.0	42.5	0.0
Capital Maintenance Grant	3.5	2.1	0.0	0.4	5.9	5.9	0.0	26.2	0.0
Devolved Formula Capital	0.8	2.1	0.0	-0.0	2.8	2.8	0.0	7.0	0.0
Specific Grants	26.2	1.9	-5.1	-5.3	17.7	17.5	-0.2	148.7	0.0
S106 Contributions & Community Infrastructure Levy	25.4	22.1	-17.1	-0.5	29.9	29.9	0.0	146.4	0.0
Capital Receipts	1.1	0.0	0.0	0.4	1.5	1.5	0.0	17.6	0.0
Other Contributions	7.6	3.6	-13.7	10.7	8.2	8.2	0.0	210.9	0.0
Revenue Contributions	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Prudential Borrowing	93.2	-0.2	-45.9	5.8	52.9	56.2	3.4	478.9	0.0
TOTAL	198.6	38.8	-82.8	11.2	165.7	165.7	0.0	1,310.2	0.0

Notes: The 'rolled forward funding' column reflects the difference between the anticipated 2023-24 year-end position used at the time of building the initial Capital Programme budget, as incorporated within the 2024-25 Business Plan, and the actual 2023-24 year-end position.

#### 4.5 Capital Funding Changes

4.5.1 The table below sets out funding change requests for capital schemes (where the change is greater than £250k) following review and refresh of project business cases:

Scheme	Directorate	Funding Change Amount £m	Reason for Change
Traffic Signals Green Light Fund (GLF)	P&S	£0.500 Grant	The Department for Transport (DfT) has awarded the Council £0.500m for a successful bid to the Traffic Signals Green Light Fund. The funds will be used to improve traffic signal systems via a broad programme of improvements across the county in areas identified as in need of improvement.
IT Infrastructure	F&R	£0.375m Other contributions	Partner contributions of £0.375m for the Eastnet infrastructure are now being included in the budget to reflect the gross project costs and funding. These come from local and regional local authority partners.
Transfer of Section 106 (S106) funding to Astrea Academy Trust	CEF	£0.850m S106 contributions	New scheme, 100% S106 funded- scheme proposes to transfer £2.128m to the academy trust across 2024-25 (£0.850m) and 2025-26 (£1.278m). Proposal to passport to the school on the condition of additional places being provided when needed.
Accommodation Improvement Plan	F&R	£0.824m Prudential borrowing	Additional prudential borrowing of £0.824m is requested for the tranche 1 2024-25 element of the Accommodation Improvement Plan. This is being requested now to enable initial works to facilitate office moves in future years which will give rise to capital receipts and revenue savings. The full business case for the programme will be taken forward into the 2025-26 business planning process; this tranche as a whole is expected to cost £1.85m
Reducing borrowing - use of capital receipts	F&R	-£0.750m  Prudential borrowing	It is anticipated that there will be £0.750m capital receipts available to reduce the prudential borrowing in the capital programme for 2024-25.

**Recommendation A:** To note changes in capital grants and contributions, and to agree capital budget changes including funding from prudential borrowing where appropriate.

#### 4.6 Section 106 contributions

- 4.6.1 Section 106 contributions are received from developers as part of a legal agreement between them and local councils that set out obligations as a condition for planning permission. They can provide funding for local infrastructure and other needs that result from the development.
- 4.6.2 This council budgets for known section 106 contributions as part of the annual business plan, allocating them where possible to specific capital schemes. Contributions are monitored by a cross-directorate board.
- 4.6.3 The table below summarises the cumulative section 106 balance position by category as at the end of 2023-24 and as at the end of July 2024:

S106 category	2023-24 - Income total £m	2023-24 - Exp total £m	2023-24 - Unspent closing balance £m	2024-25 Income (to end of July 2024) £m	2024-25 Allocated (to end of July 2024) £m	End of July 2024 - Total unspent balance £m
Archaeological/heritage	-0.4	0.2	-0.2	0.0	0.0	-0.2
Community facilities	-2.1	0.6	-1.5	0.0	0.0	-1.5
Cycling and walking	-5.6	4.3	-1.3	-0.5	0.0	-1.8
Education	-199.0	131.4	-67.6	-2.3	0.0	-69.9
Healthcare	-0.9	0.3	-0.6	0.0	0.0	-0.6
Highways and public transport	-69.2	54.6	-14.6	-0.5	2.5	-12.6
Libraries and lifelong learning	-1.9	0.9	-1.0	-0.1	0.0	-1.1
Monitoring	0.0	0.0	0.0	0.0	0.0	0.0
Travel planning	-0.7	0.2	-0.5	-0.1	0.0	-0.5
Waste management	-1.4	0.8	-0.7	0.0	0.0	-0.7
Total	-281.2	193.3	-87.9	-3.4	2.5	-88.9

#### 5 Balance Sheet

- 5.1 Reserves
- 5.1.1 At the end of August, the Council has revenue reserves totalling £185m, of which £30m is the general reserve. Other than the general reserve, these reserves are earmarked for specific purposes, and the breakdown of these can be seen in appendix 4.
- 5.1.2 The medium-term financial strategy assumes a gradual reduction in the overall level of reserves as earmarked funds are spent, which is planned into medium-term budgets.
- 5.1.3 There are two proposed in-year reserve transfers in this report:
- 5.1.4 **Guided Busway:** In September, the council pleaded guilty to historical health and safety offences in a prosecution by the Health & Safety Executive. The council has incurred legal costs this year as a result of these proceedings, and will continue to do so as final proceedings continue. It is therefore proposed to draw down up to £1.6m from the specific risks reserve to cover the legal costs and preparation of the case relating to this prosecution. This follows a delegation from the Highways and Transport Committee in March 2024 which confirmed authorisation for procurement of legal support for this matter.

**Recommendation B:** To delegate to the Chief Executive, in consultation with the Chair and Vice Chair of the committee, to draw-down up to £1.6m from earmarked reserves to cover the legal costs and preparation of the case relating to the guided busway prosecution.

5.1.5 Change & Digital Reserve: The council's proposed Change Strategy is the subject of a separate report to the Strategy, Resources and Performance Committee in October 2024. In order to deliver on strategic change for the council, the business plan for 2024-29 contained provision for a new change and digital reserve. This would provide up front funding for temporary costs incurred to deliver change. It is proposed to allocate some funding from this reserve over the next eighteen months for several fixed-term posts and externally commissioned capacity in the Human Resources service and the Policy, Insight and Change service. These posts will support the whole change strategy, including specific work on SEND and inclusion, ahead of more specific resource requirements for each part of the strategy being outlined.

**Recommendation C:** To draw-down up to £674k for temporary posts and capacity in the Human Resources service and Policy, Insight and Change service to support the delivery of the council's Change Strategy contingent upon the Change Strategy being approved by the committee.

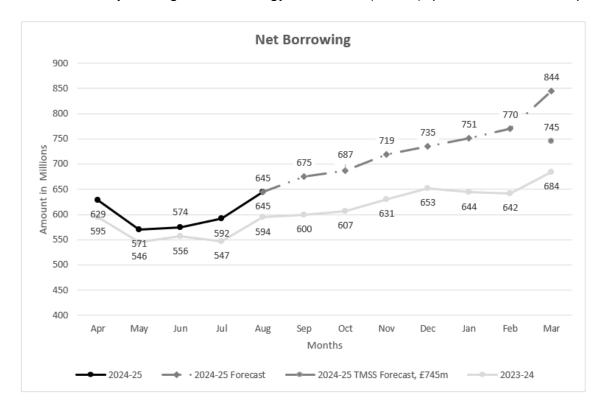
5.1.6 **Public health grant reserve:** at its October meeting, Adults & Health Committee endorsed a request to authorise a draw-down from the public health grant reserve of £400k to mitigate risks to a cliff edge of government funding for drug and alcohol treatment services at the end of March 2025. It reduces the risks associated with the

abrupt end of this funding and a deterioration in outcomes by using reserve funding in areas where the negative impact will be most acute. If further grant funding is announced in the coming budget then this reserve funding may not be needed. This would be funded from unallocated and contingent Public Health reserves and with some anticipation of the transfer of the in year underspend to reserves at year end as spend will not be needed until 2025-26. Authorising the draw down now gives the maximum time for planning to mitigate the cliff edge and gives the council clearer medium-term sight of reserve needs.

**Recommendation D:** To authorise draw-down of £400k from the public health grant reserve to support the mitigation of risks if Drug and Alcohol grants end in March 2025.

#### 5.2 Borrowing

5.2.1 The graph below shows net borrowing (borrowings less investments) on a month-by-month basis and compares the position with previous financial years. At the end of August 2024, investments held totalled £140.9m (excluding all 3rd party loans and This Land) and gross borrowing totalled £785.6m, equating to a net borrowing position of £644.7m. We estimated by year end we would have borrowing of £745m in the Treasury Management Strategy Statement (TMSS), part of the business plan.



5.2.2 Based on latest cash flow projections and capital spend forecasts, we are expecting to be above the level of borrowing forecast in the Treasury Management Strategy. The actual operational boundary for borrowing set by council is £1.13bn so we remain well within the authorised limit. This higher level of borrowing is partly why there is no forecast underspend on the capital financing budget. Cash flow challenges with the NHS and with our high needs deficit reduce the internal borrowing that the council has historically relied on to keep external borrowing down.

#### 5.3 General Balance Sheet

5.3.1 An overview of other key balance sheet health issues is shown below. This highlights a key focus is the recovery of Adult Social Care Debt, a position that is reflected nationally. The debt indicators have been refreshed, as they are nationally, to reflect decisions taken in the business plan around the provision for bad debt.

	Measure	Target	Year to date at the end of August 2024
1	% of income collected (owed to the council) within 90 days on rolling 12 month basis: Adult Social Care	80%	77%
2	Level of debt outstanding (owed to the council) 91 days +, £m: Adult Social Care	£16.1m	£17.07m
3	Level of debt outstanding (owed to the council) 91 days +, £m: Sundry	£7.1m	£14.91m
4	% of invoices registered on ERP within 2 working days	98.0%	99.9%
5	% of Undisputed Commercial Supplier Invoices Paid Within 30 Days	95.0%	99.2%
6	% of Undisputed Commercial Supplier Invoices Paid Within Terms	95.0%	98.7%

- 5.3.2 Indicators 1 & 2: Review into main reasons for queried / disputed charges was undertaken during July which showed the high-level complexities within adult social care was a contributing factor. There is a debt dive ongoing into adult social care debt which has identified actions to improve the position, which are being implemented. High levels of adult social care debt is common across councils.
- 5.3.3 The council's modelling suggests that without continuing mitigating actions the level of outstanding debt would rise by a further £1.7m as a result of inflation and reductions to waiting times for financial assessment. Up to July, performance was on track to meet reach the targeted position by year-end, whereas a variation has emerged in August. A key reason for the variance relates to a small number of backdated bills which can prove harder to collect as well as a reduced level of lower value debt write off/corrections compared to forecast. In its business plan the Council has planned for a £0.5m reduction in its provision for doubtful debt in this area and we remain on course for this target at this stage (in relation to client contributions). Taking a snapshot of amounts owed as at April 2024 (i.e. excluding the impact of newly raised debt), this has fallen from £24.9m to £16.9m over the subsequent four months, reflecting progress being made with debt improvement workstreams.
- 5.3.4 The summary position of the debt improvement programme is as follows:
  - Social Care debt increase has slowed even though revenue raised is higher than 2023-24
  - Backlog in financial assessments has been reduced and is moving towards business-as-usual levels

- Wide ranging process improvements have been identified and implemented or in the process of being implemented, this includes our handling of estates for deceased clients and where we are providing services for people who lack capacity to make decisions about their own property and finances
- Improved staff performance within the Council's Debt Team.
- Digitisation and communication channel improvements considered and several options have been identified
- Increased resources have been funded and are either in place or currently being recruited
- Increased training, support and guidance across Council teams with involvement in client contributions

The Audit and Accounts Committee is due to receive a fuller update on the council's overall debt management position at its meeting on 31 October 2024.

- 5.3.5 The high level of sundry debt relates mainly to income due from the NHS. There are ongoing discussions about the amounts due to the council for pooled budgets, mainly the learning disability partnership, for both 2023-24 and 2024-25. The council has a strong contractual case for this income.
- 5.3.6 **Write-offs:** Following ongoing review of adult social care debts as part of the debt deep dive, we have identified the necessity to write off three significant historic debts. These debts pertain to individuals who received adult social care services commissioned by the council, were charged statutory contributions, and have since passed away. The accounts in question are:

Account A: £94kAccount B: £26kAccount C: £45k.

The council only considers write-offs when it is deemed not practical or not economically viable to continue pursuing a debt, despite being entitled to the income. While the council diligently pursues all owed income, the specific personal circumstances of each case necessitate these write offs. Below are the key reasons for these write offs:

- Estates that, upon the individual's death, did not have sufficient funds to pay creditors, including the council.
- Depletion of funds by service users who had the mental capacity to manage their finances.
- Service users who lacked capacity to manage their finances, combined with delays in establishing financial authority to manage their finances on their behalf, either due to internal delays or delays with the Court of Protection. This results in the depletion of funds that could have been used to pay council invoices.
- Delays in raising invoices, which resulted in lack of funds to pay.
- The historic nature of the debts, which date back several years before the current vear.
- 5.3.7 The council is putting in actions, as part of the debt deep dive, to reduce the risk of many of these causes happening again. This includes closer working between adult social care social workers and operation, and the debt team; improved invoicing and financial assessment processes; and closer management review. But part of

addressing the high debt position will also be through dealing with debt balances that are not thought to be recoverable.

**Recommendation E:** To authorise the write-offs of three customer accounts totalling £165k following the exhaustion of recovery action.

#### 6 Treasury Management

- 6.1 The Council's cash flow profile which influences the net borrowing requirement varies considerably during the year due to the timing difference between outgoing payments (payroll, supplier payments etc.) and income streams (grants, council tax etc.). As illustrated by 2024-25 actual net borrowing positions, cash flows at the beginning of the year are typically stronger than at the end of the year. Grants are received in advance of spend. The 2024-25 net borrowing position is expected to take a similar path, rising more substantially towards the end of the financial year as capital projects are progressed to completion and financed.
- 6.2 The Treasury Management Strategy outlines the Council's upcoming treasury management activities for the year, including expected levels of borrowing and investment based on their financial position and capital program forecast. Each quarter, the key treasury management indicators are presented to this committee, and can be seen in appendix 4.
- 6.3 From a strategic perspective, the Council continues to temporarily utilise cash-backed resources in lieu of additional borrowing (known as internal borrowing) and where borrowing is undertaken loans are raised for shorter terms, both to generate net interest cost savings and consequently holding less investments reduces the Councils exposure to credit risk. However, this approach carries with it interest rate risk and officers continue to monitor options as to the timing of any potential longer-term borrowing should underlying interest rates be forecast to rise in a sustained manner.
- 6.4 There is a link between the capital financing borrowing requirement, the net borrowing position and consequently net interest costs. However, the Debt Charges budget is prudently formulated with sensitivity to additional factors including projected levels of cash-backed reserves, forecast movements in interest rates, and the overall borrowing requirement for the Council over the life of the Business Plan and beyond.

## Appendix 1 – Revenue – commentaries on exceptions

Narrative is given below where there is a forecast variance greater than +/-£500k.

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
1	Updated	Adults, Health & Commissioning	Executive Director - Adults, Health & Commissioning	-37,236	3,787	10%	The Executive Director policy line holds a range of budgets applicable across the Directorate. This includes the following budgets with forecast variances: i) the savings target for review of in house provision for which the review work is underway but no firm plans are yet in place to deliver savings or additional income creating a £1m pressure in year; and ii) the Council's share of Learning Disability funding held outside of the pooled budget shared with Health. This includes a budget for an additional £2.6m of funding from the NHS as a contribution to LD costs. The work to confirm revised contributions to LD costs is progressing but no changes in funding arrangements will now take place until 25-26. The vacancy factor budget for the Adults, Health and Commissioning Directorate was previously forecast to over recover by £750k. However, based on vacancies in the first quarter this over recovery has been removed as vacant posts are running in line with budgeted levels in the early months of the year.
2	New	Adults, Health & Commissioning	Autism and Adult Support	4,105	-559	-14%	The 24-25 budget for the Autism and Adult Support Service included additional demand funding in recognition of the fact the service has been clearing its substantial waiting list. However, the assessments and reviews completed so far indicate that fewer people on the waiting list will require placements than was originally anticipated. Therefore, the projections for new demand in 24-25 have been revised down by £328k.

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
							Additionally, a number of placements have ended since the budget was set in February 2024, delivering a saving of ~£220k.
3	Updated	Adults, Health & Commissioning	Learning Disabilities	101,429	1,923	2%	Learning Disability service is currently forecasting an overspend of £1.9m. The budget is pooled between the council and the NHS, with shares of 77% and 23% respectively. The service is currently going through the process of dissolving the pooled budget which could cause short term financial pressures. There is significant risk around the savings targets attached to the budget of £2.9m all of which have active workstreams and this is adding an estimated £500k to cost pressures at the current time. Cost pressures are also being shown through increase in need of current people receiving care over and above that expected, while demand for new people coming into service has also started to increase. Pressures within the provider market continue to be seen through some requests for higher than budgeted uplifts, negotiations are being managed with these providers on an individual basis.
4	Updated	Adults, Health & Commissioning	Older People's and Physical Disabilities	93,795	-10,968	-12%	Older People's and Physical Disabilities services are forecasting an £10.97m underspend. Demand increased significantly during 2023-24, and this was reflected in the budget set for 2024-25. However, activity levels are significantly lower than expected for the year to date, especially for care homes and domiciliary care. This is the main component of the reported underspend position. The budget assumes in-year savings delivery of £2.3m. Current progress suggests we will underachieve against this savings target by £1.04m. There remains uncertainty regarding income from clients contributing to the cost of their care, which increased considerably over the past year. This appears to be continuing in the current year and we are forecasting an

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
							underspend of £2.9m. However, uncertainties remain regarding the potential impact of increasing levels of adult social care debt.
5	Updated	Adults, Health & Commissioning	Mental Health	23,725	1,941	8%	Mental Health services are forecasting an overspend of £1.941m for August. This is being driven by an increase in older people bed-based demand, compounded by a shift away from block-bed provision, and a small number of high-cost complex community-based cases. There is an additional pressure of £170k following closure of a supported living unit where clients were not able to be supported in similar provision due to complexity of need. The budget assumed £0.5m in-year savings delivery; an expected under-achievement of £350k is reflected in the forecast. There is a forecast overspend of £600k against income from clients contributing to the cost of their care, reflecting the expected impact of increasing levels of adult social care debt.
6	New	Public Health	Public Health Service	-24,107	-604	3%	The reported underspend for the public health directorate is due to in year vacancies following the recruitment pause during the restructure consultation and further staffing changes as a result of the separation of public health from a shared service. Internal processes have been followed and recruitment for essential roles is underway. The newly appointed Director of Public Health, who takes up post in January 2025 will be reviewing the requirements and structure within the Public Health Service.  In addition, £400k of the 2024/25 grant uplift is committed in to 2025/26 but remains unallocated for 2024/25 on a one off basis.

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
7	Unchanged	Children, Education & Families	Children in Care Placements	32,462	4,000	-12%	The revised £4m forecast overspend is primarily due to a small number of young people in very high-cost placements. If forecast to year-end, these placements would result in a more significant overspend position, however, the service is working hard with relevant agencies to secure placements at more manageable costs and therefore we do not expect these to continue for the full year.
8	Unchanged	Children, Education & Families	Integrated Front Door	4,190	1,600	38%	The Integrated Front Door and Assessment service is forecasted to overspend by £1.6milion in FY 2024-25. Additional agency staff has been recruited in the Multi-Agency Safeguarding Hub and Assessment's whilst the current structures are being reviewed. There are high levels of agency staff both within and over budgeted establishment, which is more expensive than employing permanent staff.
9	Unchanged	Children, Education & Families	Executive Director CEF	79	-750	-949%	The vacancy factor for Children Education Families (CEF) is currently forecast to overachieve by £750k.
10	New	Children, Education & Families	Home to School Transport – Special	25,080	2,090	8%	The revised £2.7m forecast across mainstream and SEND transport is a result of a continuing increase in demand and complexity of need.
11	New	Children, Education & Families	Home to School Transport – Mainstream	13,374	671	5%	The revised £2.7m forecast across mainstream and SEND transport is a result of a continuing increase in demand and complexity of need.
12	Unchanged	Children, Education & Families (DSG)	SEND Financing – DSG	-14,686	14,000	95%	The current forecast DSG deficit is reflective of continuing pressures and increasing demand within the High Needs Block (HNB).

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
13	Unchanged	Children, Education & Families (DSG)	Schools Financing - DSG	2,907	-2,270	-78%	Budgeted underspend on the DSG Central Schools Services Block (CSSB) to mitigate HNB pressures.
14	Unchanged	Place & Sustainability	Highways Development Management (HDM)	0	-1,700	0%	Forecast income for Highways Development Management (HDM) team in 2024-25 is assessed based on income generated in 2023-24 and in first three months of 2024-25. Further:  • Bond rates (and by extension S.38 fees) increased (as of April 2024) by 15-20% dependent on nature of infrastructure. The increase in rates is proportionate to inflation in construction costs as benchmarked by Milestone.  • More robust planning of pre-application fee recovery to take place.  • More robust fee recovery for developer temporary directional signs to take place.  • Potential S.184 income to facilitate new S01/S02 roles.  • Gradual realisation of the commuted sum policy of April 2023 as sites come through the development pipeline.  • Interim / consultant fees should drop by around ~£200,000 in 2024-25.
15	Unchanged	Place & Sustainability	Waste Management	46,227	1,844	4%	The forecast pressure is due to two main factors, (1) The waste plants will not become operational near the end of the financial year. This was previously assumed but the options assessment exercise highlights that this may not be in the best interest of the council in the long term and therefore a revised strategy is being developed for members to consider, and (2) no additional operational savings are assumed in excess of the commercial settlement and any additional operational savings will be wrapped up in the future contract costs.

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance %	Commentary
16	Unchanged	Place & Sustainability	Energy Services	-2,069	3,878	187%	Across the energy schemes there is a forecast variance shortfall of £3,878k, which is an increase of £1,004k and the explanations are below:- St Ives:- The project is forecasting an overall £212k saving to the Council this year due to the project delay. This is made up of a saving of £341k of debt charges this year minus the projected income shortfall of £129k as a result of the delay. The project delay is due to the main contractor identifying the need for remediation works. The current programme is forecast to start generating in December 24, which is a slight improvement and is expected to bring in £31k more income than forecast last month.  Babraham: Income generation is delayed due to similar maincontractor issues as described above. Generation should start in February 2025 in-line with their current expected programme. This means approximately £60k of net income is forecast (a forecast shortfall of £402k). Although there are also savings on debt charges of £233k, it still leaves a net pressure of £169k on the scheme for 24-25. North Angle: As previously reported, the wholesale electricity price forecasts for 2024 for exporting electricity to the grid have fallen substantially. The expected UKPN connection date for the private wire is scheduled for end of August and for NASF for end of September. This will then allow electricity to be exported however the mobilisation phase is several weeks to reach full export capacity. The income reduction of £3,234k is a combination of factors including the market price reduction per Kwh of electricity and longer timescales for connecting to the grid for both the private wire and NASF largely due to third party issues. This has a significant impact on income due to the fact that generating and exporting will now be past the peak summer months.

Note	Status	Directorate	Service Area / Budget Line	Net Budget £000	Forecast Outturn Variance £000	Forecast Outturn Variance	Commentary
							Swaffham Prior: The forecast worst case scenario shortfall in May 24 was £1,009k. This has improved to £712k in July 24 following a review of the forecast income to be received from heat and the Renewable Heat Incentive (RHI) and a review of the input electricity costs. The input electricity costs have been high during 2023 and 2024 as the heat network is drawing electricity from the grid plus limitations on the ground source heat pump operations reducing RHI income as an interim position. The other reason is that whilst waiting for the private wire connection, the number of customers able to connect to the heat network has been constrained. To date 64 compared to a forecast 130 homes have been connected during 2023-24. Actual income will depend on the rate of connection sign ups, construction programme and the actual private wire connection date. Work is underway to connect further homes in 2024-25.
17	Unchanged	Finance & Resources	This Land	-6,191	3,200	52%	The council is due to receive the annual business plan from This Land in November, which will provide a detailed overview of the company's outlook and performance. While we anticipate being on budget for income from This Land in 2024-25, there is a risk that we will not be and even if we are, it is likely to be prudent to transfer additional funds to earmarked reserves to further mitigate any risks in the mediumterm.
18	Unchanged	Corporate & Funding Items	Corporate Grants	-16,656	-1,313	-7%	Corporate grants from government which we are due to receive during 2024-25 that are greater than budgeted for: £1.3m relates to Business Rates Compensation grant, which was unexpectedly higher than the figure in the final local government finance settlement.

## Appendix 2 – Capital – commentaries on exceptions

Narrative is given below where there is a forecast variance greater than +/-£500k.

Ref	Directorate/ Committee	Commentary vs previous month	Scheme	Scheme Budget	Budget for 2024-25	Forecast Outturn Variance	Cause	Commentary
				£m	£m	£m		
1a	New	P&S	Safety Schemes	2.8	0.6	-0.5	Phasing	The safety schemes budget has been identified as a critical fund for the International Road Assessment Programme (iRAP). The iRAP report has been delayed and is now due to be published for the December Committee Cycle. Once the iRAP report has been analysed and schemes identified this fund will be used to begin the programme of small works around the iRAP aspirations of creating safer roads and roads side supporting our Vision Zero values.
1b	Updated	P&S	Carriageway & Footway Maintenance incl Cycle Paths	36.7	7.2	-0.6	Phasing	This slippage relates to two projects c.£550k is linked to a surfacing project which can't commence until a GCP funded scheme has been completed. This scheme has now moved into delivery in 25/26, so this funding has been moved accordingly, c.£60k is linked to a footway project which upon further investigation requires significantly more funding than has been allocated, this will be reprofiled for delivery in 25/26 also, with further funding assigned.
1c	Unchanged	P&S	A14 De- trunking	24.8	8.6	-2.6	Phasing	The 24-25 contained an allowance of 30% for risk and optimism bias due to CCC not knowing what state the asset would be in when handover from National Highways was completed. This hasn't yet been applied to the figure in the FMR, which has now been adjusted to account for this.

Ref	Directorate/ Committee	Commentary vs previous month	Scheme	Scheme Budget £m	Budget for 2024-25 £m	Forecast Outturn Variance £m	Cause	Commentary
								Of the total amount Structures have been assigned c.£3.2m for spend in 24-25 of the £8.5m, following a check and challenge of this budget, it has emerged that most schemes will be in development & design through 24-25 and will not be ready for delivery until 25-26 FY. £750k identified for spend in 24-25 from this budget.  To mitigate underspend against previous forecast as much as possible the team are actively working to identify further projects which could be designed and delivered before the end of 24-25.
2a	Unchanged	CEF	Littleport Community Primary	6.0	4.2	-1.2	Phasing	Planning delays have resulted in works starting in September 24 with expected completion late summer 25 with kitchen works carried out during holidays in 2025.
2b	Unchanged	CEF	Highfields Littleport - Expansion	8.0	2.8	-0.6	Phasing	Slippage due to revised start on site from November 2024 to January 2025 due to redesign, omission of alterations and for increased externals due to requirement for turning circle.

## Appendix 3 – Savings Tracker 2024-25 Quarter 1

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
AHC	A&H	2023-24 cfwd	A/R.6.188 (2022-23)	Micro-enterprises Support	-103	0	103	100%	Black	Initial estimates of cost savings were based on early capacity hours from a small-scale pilot undertaken. However, the ability to achieve these savings has been limited by the reducing uptake of direct payments which act as an access point to these services. Mitigations are being pursued to address this with the aim of realising savings from 2025/26 onwards
AHC	A&H	2023-24 cfwd	A/R.6.195 (2022-23)	Increased support for carers	-24	-24	0	0%	Green	Expecting to deliver to target
AHC	A&H	2023-24 cfwd	A/R.6.200 (2023-24)	Expansion of Direct Payments	-6	-6	0	0%	Green	Savings to be realised Q3 - Q4
AHC	A&H	2023-24 cfwd	A/R.6.206 (2023-24)	LD mid-cost range placement review (links to A/R.5.025)	-53	-53	0	0%	Green	Expecting to deliver to target
AHC	A&H	2024-25 saving	B/R.6.002	Expansion of Direct Payments	-32	-32	0	0%	Green	Savings to be realised Q3 - Q4
AHC	A&H	2024-25 saving	B/R.6.003	Decommissioning of block contracts for car rounds providing homecare	-2,473	-2,473	0	0%	Green	On track to deliver
AHC	A&H	2024-25 saving	B/R.6.004	Mental Health section 75 vacancy factor	-50	-50	0	0%	Green	Delivered
AHC	A&H	2024-25 saving	B/R.6.005	Learning Disability mid- cost range placement review	-264	-352	-88	-33%	Blue	Expecting to over deliver and contributing to other LD savings that are not forecast to deliver in full. Saving shared with the Integrated Care Board (ICB)
AHC	A&H	2024-25 saving	B/R.6.006	Mental Health supported accommodation	-137	-34	103	75%	Amber	There has been a delay in re-opening the framework which means the saving will only be partially delivered in 2024/25.
AHC	A&H	2024-25 saving	B/R.6.007	Learning Disability Voids Saving	-300	-387	-87	-29%	Blue	Expecting to over deliver and contributing to other LD savings that are not forecast to deliver in full. Saving shared with the ICB
AHC	A&H	2024-25 saving	B/R.6.008	Reduction in 1 day of care	-456	-456	0	0%	Green	Occurred February 2024. Saving shared with the ICB.
AHC	A&H	2024-25 saving	B/R.6.009	Mental Health residential and community	-357	-171	186	52%	Amber	There has been a delay in establishing the new model of residential care and good homecare market capacity has meant that very limited off framework placements are being made reducing the in year savings opportunity

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
AHC	A&H	2024-25 saving	B/R.6.010	Block beds void management	-380	-190	190	50%	Amber	Further development of plans required to deliver saving. We expect to start improvements in Q2.
AHC	A&H	2024-25 saving	B/R.6.011	Reablement surplus following restructure	-91	-91	0	0%	Green	Saving delivered
AHC	A&H	2024-25 saving	B/R.6.012	Historic saving from ending of Lifelines service	-70	-70	0	0%	Green	Saving delivered
AHC	A&H	2024-25 saving	B/R.6.013	Prevent, reduce and delay needs presenting - reablement	-525	-330	195	37%	Red	The element of this saving that relates to services for Older People is expecting to deliver to target. However, further work is required on the element of the saving related to Learning Disabilities which is a saving shared with the ICB
AHC	A&H	2024-25 saving	B/R.6.015	Prevention Agenda - Digital Innovation	-300	0	300	100%	Black	Further development of plans required to deliver saving
AHC	A&H	2024-25 saving	B/R.6.016	Learning Disability Low Cost placement review	-169	-361	-192	-114%	Blue	Expecting to over deliver and contributing to other LD savings that are not forecast to deliver in full. Saving shared with the ICB
AHC	A&H	2024-25 saving	B/R.6.017	Learning Disability Vehicle Fleet Reduction	-50	-150	-100	-200%	Blue	Forecasting over-delivery
AHC	A&H	2024-25 saving	B/R.6.018	Learning Disability Respite Utilisation	-247	-50	197	80%	Amber	Saving shared with the ICB; Revised process being co-produced with providers, improved utilisation will begin in Q2.
AHC	A&H	2024-25 saving	B/R.6.019	Learning Disability Negotiation with providers	-585	-290	295	50%	Red	Saving shared with the ICB; the volume of negotiations increases in Q2 and so we expect further benefits to be forecast next quarter.
AHC	A&H	2024-25 saving	B/R.6.020	Learning Disability Cambridgeshire Outreach	-260	-57	203	78%	Amber	Saving shared with the ICB; Approach is being finalised, forecast savings will be available in Q2
AHC	A&H	2024-25 saving	B/R.6.021	Learning Disability Enablement	-391	0	391	100%	Black	Pilot is due to start in September, initial pilot will be evaluated at the end of January 2025 to enable forecast savings going forward, which will be available in Q4. Saving shared with the ICB. Other LD savings which are overdelivering are in part setting off the shortfall in delivery of this saving.
AHC	A&H	2024-25 saving	B/R.6.024	Prevention Agenda - All Age Locality Strategy	-177	0	177	100%	Black	Further development of plans required based on an independent review being undertaken
AHC	A&H	2024-25 saving	B/R.6.025	Mental Health Recommissioning Supported Accommodation	-75	0	75	100%	Black	The cost of alternative placements has outweighed the original saving identified due to level of assessed complexity.

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
AHC	A&H	2024-25 saving	B/R.6.027	Review discharge pathways - Pathway 3, Reduce bed based care	-400	0	400	100%	Black	Delivery of savings has been delayed and further work is required to secure the delivery of this saving. Forecast savings will be updated as work progresses.
AHC	A&H	2024-25 saving	B/R.6.028	Review discharge pathways - Pathway 3, Reduce homecare	-400	0	400	100%	Black	Delivery of savings has been delayed and further work is required to secure the delivery of this saving. Forecast savings will be updated as work progresses.
AHC	A&H	2024-25 saving	B/R.6.029	Review discharge pathways - Pathway 2, Reduce bed based care	-400	0	400	100%	Black	Delivery of savings has been delayed and further work is required to secure the delivery of this saving. Forecast savings will be updated as work progresses.
AHC	A&H	2024-25 saving	B/R.6.030	Review in house services - Cost avoidance / efficiencies and new opportunities	-300	0	300	100%	Black	Review of in house services is underway and expected to complete in September. Forecast savings will be updated based on the outcomes of the review work.
AHC	A&H	2024-25 saving	B/R.6.031	Review in house services - supported living	-400	0	400	100%	Black	Review of in house services is underway and expected to complete in September. Forecast savings will be updated based on the outcomes of the review work.
AHC	A&H	2024-25 saving	B/R.6.032	Review in house services - Respite / residential	-300	0	300	100%	Black	Review of in house services is underway and expected to complete in September. Forecast savings will be updated based on the outcomes of the review work.
AHC	A&H	2024-25 saving	B/R.6.033	Extra Care	-350	-700	-350	-100%	Blue	Delivered additional savings to plan
AHC	A&H	2024-25 saving	B/R.6.034	Advocacy contract recommissioning	-128	-128	0	0%	Green	Delivered
AHC	A&H	2024-25 saving	B/R.6.035	Care Home Trusted Assessor service	-69	-69	0	0%	Green	Delivered
AHC	A&H	2024-25 saving	B/R.6.036	Adults, Health and Commissioning vacancy factor	-560	-560	0	0%	Green	On track to deliver
AHC	A&H	2024-25 saving	B/R.6.037	Day Opportunities	-260	0	260	100%	Black	Saving shared with the ICB; Approach is being finalised, forecast savings will be available in Q2 from using current under-utilised capacity.
AHC	A&H	2022-23 cfwd	A/R.7.113 (2022-23)	Learning Disability Partnership Pooled Budget - cost share	-1,125	0	1,125	100%	Black	For this year this saving will not be achieved as the end date of the Section 75 Agreement is end of March 2025
AHC	A&H	2024-25 income	B/R.7.005a	Learning Disability Partnership Pooled Budget - cost share	-1,469	0	1,469	100%	Black	For this year this saving will not be achieved as the end date of the Section 75 Agreement is end of March 2025
AHC	A&H	2024-25 income	B/R.7.005b	Increased ICB contributions - share of demand, inflation, investments and savings	-2,420	-2,420	0	0%	Green	Forecasting delivery against plan

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
AHC	A&H	2024-25 income	B/R.7.006	Increased income from reducing Financial Assessments backlog	-931	-931	0	0%	Green	Procurement of provider to outsource financial assessment activity underway, support to begin April 2024.
AHC	A&H	2024-25 saving	F/R.6.001	Health in all Policies	-125	-125	0	0%	Green	Complete
AHC	A&H	2024-25 saving	F/R.6.002	Public Health savings	-27	-27	0	0%	Green	Complete
AHC	A&H	2024-25 saving	F/R.6.003	Savings from recommissioning of contracts	-22	-22	0	0%	Green	Complete
AHC	A&H	2024-25 income	F/R.7.200	Increased contribution from PCC	-25	0	25	100%	Black	Increased contribution will not be achieved following separation from PCC but nor will additional costs be incurred which it was due to fund.
CEF	CYP	2024-25 saving	A/R.6.001	Children's Disability operational savings	-96	-96	0	0%	Green	Saving met as part of budget Build
CEF	CYP	2024-25 saving	A/R.6.003	Targeted Support operational savings	-65	-65	0	0%	Green	
CEF	CYP	2024-25 saving	A/R.6.004	Family Safeguarding Service	-200	-200	0	0%	Green	
CEF	CYP	2024-25 saving	A/R.6.005	Social Care and Education Transport	-582	0	582	100%	Black	
CEF	СҮР	2024-25 saving	A/R.6.007	Children in Care Placements High-Cost Placements Review	-1,000	0	1,000	100%	Black	Despite efforts to drive down costs from unregistered placements the budget is still showing a pressure relating to a small cohort of Young People who are unable to step down provision.
CEF	СҮР	2024-25 saving	A/R.6.008	Children in Care Placements Unregulated Placements reduction in costs	-250	0	250	100%	Black	Despite efforts to drive down costs from unregistered placements the budget is still showing a pressure relating to a small cohort of Young People who are unable to step down provision.
CEF	CYP	2024-25 saving	A/R.6.009	Early Years Service contract savings	-19	-19	0	0%	Green	Saving met as part of budget build
CEF	CYP	2024-25 saving	A/R.6.010	Home to School Transport	-87	-87	0	0%	Green	Saving met as part of budget build
CEF	СҮР	2024-25 saving	A/R.6.011	Residential Strategy - Children in Care placements Saving	-435	0	435	100%	Black	Budget adjustments made based on investment and savings assuming a January 2025 start however project rescoped and revised start date Oct 2025 which will be reflected in 25/26 Business Plan.
CEF	СҮР	2024-25 saving	A/R.6.012	School Improvement Service operational savings	-49	-49	0	0%	Green	Saving met as part of budget build
CEF	CYP	2024-25 saving	A/R.6.013	Corporate Parenting	-200	0	200	100%	Black	Savings target will be met in 2024/2025

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
CEF	СҮР	2023-24 cfwd	A/R.6.255 (2023-24)	Children in Care Placements	-1,000	0	1,000	100%	Black	Despite efforts to drive down costs from unregistered placements the budget is still showing a pressure relating to a small cohort of Young People who are unable to step down provision.
CEF	CYP	2023-24 cfwd	A/R.6.255 (2023-24)	Careers Education Information Advice and Guidance	-45	-45	0	0%	Green	Saving met as part of budget build
CEF	CYP	2024-25 income	A/R.7.101	Early Years additional income	-4	-4	0	0%	Green	Saving met as part of budget build
CEF	CYP	2024-25 income	A/R.7.102	School Improvement Service	-47	-47	0	0%	Green	Saving met as part of budget build
CEF	CYP	2024-25 income	A/R.7.103	Children's Targeted Support	-15	-15	0	0%	Green	
CEF	СҮР	2024-25 income	A/R.7.104	Children's Disability - increase in external income	-10	-10	0	0%	Green	Saving met as part of budget Build
CEF	СҮР	2024-25 income	A/R.7.105	Educational Safeguarding additional income	-7	-7	0	0%	Green	Saving met as part of budget build

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
P&S	H&T	2023-24 cfwd	B/R.6.220 (2023-24)	Highways Materials Recycling	-100	0	100	100%	Black	This package of work has been taken on by Project Delivery from February 24 and we are working up a detailed business case with the supply chain to validate assumptions made in business planning.  Key risk to this projected saving:  - We are talking about a temporary facility in March at this time which is restricted by planning and licencing, in particular impacting productivity due to constraints on scale.  - An operational facility should the business case stack up will not be in place until August at the earliest. We would then need a programme of revenue funded work which would align to the material being produced, (note this could be difficult as the majority of this work is to some extent reactive with specific timescales for completion).  - The rest of the work where this material would be used is capitally funded, so any savings allocated to the use of this recycled material would result in more work being done on site, rather than a revenue saving.  - Any revenue subsidised by making use of income through selling of the material to third parties only comes should we have plans for a larger scale operation and is dependent on a full business case being produced which provides certainty around the market for the product given the upfront investment required.  Business case ready for review end of July 24.

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
P&S	Н&Т	2024-25 saving	C/R.6.220	Highways recycling of waste to reduce waste disposal costs	-150	0	150	100%	Black	This package of work has been taken on by Project Delivery from February 24 and we are working up a detailed business case with the supply chain to validate assumptions made in business planning.  Key risk to this projected saving:  - We cannot proceed presently with dewatering at the current time as there is a need for a permanent setup which drains into a third parties system.  - There is not enough space within the depot footprint for this facility in March plus room to store road plannings for recycling (on a scale needed to make cold recycling process more viable commercially).  - There would be a saving in the cost of disposal of non-hazardous waste as opposed to hazardous should a solution come online at a later date.  - The aspirations on both options was to have a super depot which had enough space for permanent facilities.
P&S	H&T	2024-25 saving	C/R.6.221	Street lighting energy savings	-977	-634	343	35%	Red	The energy calculation in the previous forecast was based upon has been updated taking account of the rates on the new energy framework. The current projections are that the energy costs will reduce by c.40% hence the reduction in return on investment. This risk has always been key to business case in relation to payback, clearly this can fluctuate throughout the year, but this is the latest information available to CCC.  We have plans in place to mitigate the impact of a delay to executing the deed of variation, presently there is a risk of a one month delay we are managing subject to legal sign off with BBLP. Should this materialise, the in year forecast would drop to c£560K.
P&S	H&T, E&GI, CSMI	2024-25 saving	C/R.6.231	Management efficiencies	-75	-75	0	0%	Green	

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
P&S	H&T	2024-25 income	C/R.7.102	Review and re-baselining of P&S income	-400	-400	0	0%	Green	
P&S	E&GI	2023-24 cfwd	C/R.7.106 (2023-24)	St Ives Smart Energy Grid - Income Generation	-116	-34	82	71%	Amber	The project is due to energise end of November 2024 to export electricity to the grid until on-site demands are connected and supplied. This project will supply wholesale electricity to the grid and retail electricity to customers on site via EV charging and direct supply. Wholesale electricity prices have reduced since last year reflecting market changes and hence the income reductions.
P&S	E&GI	2023-24 cfwd	C/R.7.107 (2023-24)	Babraham Smart Energy Grid - Income Generation	-462	-60	402	87%	Amber	Two thirds of the smart energy grid is complete and the last third under construction. The timeline for energisation has shifted to February 2025 due to the private wire connection final works at CUH, being shifted back to October 2024. Electricity not used on the park and ride for EV charging and lighting will be sold directly by private wire to CUH to supplement their requirements.
P&S	E&GI	2023-24 cfwd	C/R.7.109 (2023-24)	North Angle Solar Farm, Soham - Income Generation	-3,943	-709	3,234	82%	Red	The wholesale electricity price forecasts for exporting electricity to the grid reduced at the end of 2023 impacting income forecasts by almost 50%. In addition, a short delay connecting the private wire and NASF to the distribution network and a ramping up of generation export from 20%-100% over time, impacts the overall income forecasts for 24/25. This is the mobilisation of a significant power station.
P&S	E&GI	2023-24 cfwd	C/R.7.110 (2023-24)	Swaffham Prior Community Heat Scheme - Income Generation	-521	-181	340	65%	Red	64 homes are connected and further connections will be made ahead of and during the heating season supported by the private wire which is due to energise August/Sept. The private wire provides the additional electrical capacity for further home connections. The project is behind its forecast connection programme in part due to the connection of the additional electrical capacity.
P&S	CSMI	2024-25 income	C/R.7.140	Recharge for shared regulatory services with Peterborough City Council	-68	-68	0	0%	Green	On track
P&S	CSMI	2024-25 income	C/R.7.143	Increased income from registration services	-125	-94	31	25%	Amber	Additional revenue from new bespoke ceremonies, and statutory fee increases is on track to meet saving target. Reporting as Amber as ceremony revenue from Approved Venues is down as they are experiencing a downturn in the market, this outside the control of the council.

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
P&S	E&GI	2024-25 income	C/R.7.147	Connecting Cambridgeshire - additional funding	-16	-16	0	0%	Green	On track
P&S	H&T	2024-25 income	C/R.7.150	Application of Parking Surplus	-512	-512	0	0%	Green	Changes to be implemented in March 24
P&S	H&T	2024-25 income	C/R.7.203	Surplus income other parking fees and permits	-129	-129	0	0%	Green	Changes to be implemented in April 24
P&S	Н&Т	2024-25 income	C/R.7.204	Street works permitting fees	-158	-158	0	0%	Green	Income predicted to roll forward on same basis as in 2023/24 with current high levels of applications for street works / TTROs.
F&R	SRP	2023-24 cfwd	C/R.6.108 (2023-24)	New IT System	-70	0	70	100%	Black	Saving to be met in 2025-26 due to overlap with current system.
F&R	SRP	2023-24 cfwd	C/R.7.116 (2023-24)	Cromwell Leisure - Income Generation	-84	0	84	100%	Black	Rental increase is not as expected and empty units continue.
F&R	SRP	2023-24 cfwd	C/R.7.120 (2023-24)	County Farms - Agricultural Rent	-46	-46	0	0%	Green	
F&R	SRP	2023-24 cfwd	C/R.7.156 (2023-24)	Biodiversity Net Gain Offset	-86	-86	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.001	Mobile phone re- procurement	-200	-200	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.002	Systems & Licences efficiencies	-161	-161	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.003	Contact Centre staff working on PCC Children's Social Care	-138	-138	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.004	IT & Digital staff reduction	-126	-126	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.006	Multi Functional Device re- procurement	-40	-40	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.008	Insurance provision adjustment	-50	-50	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.010	Salary sacrifice	-30	-30	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.011	Property rationalisation	-414	-196	218	53%	Amber	Asset Improvement Programme going through tranche 1 approval process will deliver savings this financial year but not full year savings, although these will be achieved following year.
F&R	SRP	2024-25 saving	D/R.6.013	Telephony	-45	-45	0	0%	Green	
F&R	SRP	2024-25 saving	D/R.6.016	Property - facilities management	-100	0	100	100%	Black	Saving for maintenance is unachievable from the revenue budget.
F&R	SRP	2024-25 income	D/R.7.004	Treasury financial investments	-100	-100	0	0%	Green	
F&R	SRP	2024-25 income	D/R.7.005	IT & Digital Service - shared service saving	-117	-117	0	0%	Green	

Directorate	Committee	Туре	Business Plan Reference	Title	Planned Savings 2024-25 £000	Forecast Savings £000	Variance from Plan £000	% Variance	RAG	Public Forecast Commentary
F&R	SRP	2024-25 income	D/R.7.006	Blue Badge scheme	-53	-53	0	0%	Green	
F&R	SRP	2024-25 income	D/R.7.007	This Land	-58	0	58	100%	Black	Wider risk to This Land income in 2024-25; considered at SR&P committee in July
F&R	SRP	2024-25 income	D/R.7.008	Castle Court car park income	-300	-300	0	0%	Green	
F&R	SRP	2024-25 income	D/R.7.105	Renewable Energy Soham - Income Generation	-176	-176	0	0%	Green	
F&R	SRP	2024-25 income	D/R.7.115	Student Accommodation - Income Generation	-62	0	62	100%	Black	
F&R	SRP	2024-25 income	D/R.7.116	Leisure Park - Income Generation	-146	0	146	100%	Black	Rental increase is not as expected and empty units continue.
F&R	SRP	2024-25 income	D/R.7.117	Supermarket Site - Income Generation	-71	-71	0	0%	Green	
F&R	SRP	2024-25 income	D/R.7.118	Business Park - Income Generation	-40	-40	0	0%	Green	
F&R	SRP	2023-24 cfwd	F/R.6.109 (2023-24)	Cambs 2020 Operational Savings	-455	0	455	100%	Black	This saving will not be achieved until the site is handed over.
F&R	SRP	2024-25 saving	H/R.6.001	Reducing the level of bad debt provision	-500	-500	0	0%	Green	Forecast on track at this stage; good progress with debt improvement programme, however multi-factored impacts and billing rising to social care clients. Close monitoring and target has been quantified to different segments
S&P	SRP	2024-25 saving	E/R.6.001	Deletion of vacant posts in Policy, Insight & Programmes	-115	-115	0	0%	Green	Savings built into budget for 2024-25, posts have been removed.
S&P	SRP	2024-25 saving	E/R.6.002	Legal Services efficiencies	-125	-125	0	0%	Green	Pathfinder accrual has impacted on profiled spend.
S&P	CSMI	2024-25 saving	E/R.6.003	Time Credits contract	-34	-34	0	0%	Green	Contract ended 31.03.2024. Target achieved.
S&P	SRP	2024-25 saving	E/R.6.004	Communication - staff and media system	-32	-32	0	0%	Green	Savings built into budget for 2024-25, post has been removed.
S&P	CSMI, SRP	2024-25 saving	E/R.6.006	Use of grant reserve (Ukraine)	-350	-350	0	0%	Green	Grant has been allocated to appropriate budget codes
S&P	SRP	2024-25 saving	E/R.6.007	S&P Assistant Director budget	-10	-10	0	0%	Green	On track
S&P	SRP	2024-25 saving	E/R.6.008	Support arrangements review	-18	-18	0	0%	Green	
S&P	SRP	2024-25 saving	E/R.6.010	Service Director: Policy & Communities post	-154	-154	0	0%	Green	Savings built into budget for 2024-25, post has been removed.
S&P	SRP	2024-25 income	E/R.7.004	Partnership income (ancestry.com)	-20	-20	0	0%	Green	Saving delayed until 25/26 due to indexing issues at ancestry.com. Pressure will be managed within the service for 24/25.

## Key to RAG ratings

Total saving	Over £500k	£100-500k	Below £100k
Black	100% non-achieving	100% non-achieving	100% non-achieving
Red	Percentage variance more than 19%	-	-
Amber	Under-achieving by 14% to 19%	Percentage variance more than 19%	Percentage variance more than 19%
Green	Percentage variance less than 14%	Percentage variance less than 19%	Percentage variance less than 19%
Blue	Over-achieving	Over-achieving	Over-achieving

**Appendix 4 - Treasury Management Indicators Quarter 1** 

Prudential and Treasury Indicators	2024/25 Limit	31 <sup>st</sup> Mar 2024 Actual	Q1 30 <sup>th</sup> Jun 2024 Estimate
Annual capital expenditure	£198.6m	£177.0m	£158.8m
Annual capital financing	-£105.4m	-£122.1m	-£109.4m
Annual Minimum Revenue Provision	-£22.6m	-£22.0m	-£23.0m
In-year Capital Financing Requirement	£70.6m	£32.9m	£26.5m
Capital Financing Requirement (CFR) at 31 <sup>st</sup> March <sup>1</sup>	£1,030.6m	£972.7	£998.1m
Authorised limit for external debt, and quarterly estimates <sup>1</sup>	£1,160.0m	£778.7m	£758.6m
Operational boundary for external debt <sup>1</sup>	£1,130.0m	£778.7m	£758.6m
Ratio of financing costs to net revenue streams – yearly average	9.6%	7.2%	7.5%
Ratio of net income from commercial and service investments to net revenue stream	5.5%	4.8%	4.4%
Upper limit of fixed interest rates based on net debt <sup>2</sup>	150%	79%	81%
Upper limit of variable interest rates based on net debt <sup>2</sup>	65%	21%	19%
Principal sums invested over 365 days (excluding Third-Party Loans)	£50.0m	£32.3m	£32.8m
Maturity structure of borrowing limits:			
Under 12 months	Max. 80% Min. 0%	26.1%	25.5%
12 months to 2 years	Max. 50% Min. 0%	10.3%	12.5%
2 years to 5 years	Max. 50% Min. 0%	14.3%	11.5%
5 years to 10 years	Max. 50% Min. 0%	13.2%	13.5%
10 years and above	Max. 100% Min. 0%	36.1%	37.0%

Note 1 - Excluding PFI and Finance Lease Liabilities but including loans raised to on-lend to This Land Itd

Note 2 - The interest rate exposure is calculated as a percentage of net debt. Due to the mathematical calculation exposures could be greater than 100% or below zero (i.e., negative) depending on the component parts of the formula.

Liability Benchmark (Jun 2024) £1,150m £1,100m £1,050m Gap between dashed red line & £1,000m Short-term peak to £950m thick blue line = internal borrowing 2025-26 partly equates £900m to This Land loans, £850m Green Shaded area = borrowing which are scheduled to £800m portfolio (committed) be repaid from 2026-27 £750m onwards £700m Red Bars = borrowing not yet £650m secured (up to 2049/50) and £600m borrowing secured over borrowing £550m required (from 2050/51 onwards) £500m £450m Dotted blue line = Liability £400m Benchmark (Target Net Borrowing £350m plus a cash flow liquidity balance £300m £250m £200m £150m £100m £50m

Figure 1: The liability benchmark

£0m

2032/33 2034/35 72036131 2038/39 2040/41

The liability benchmark is a projection of the amount of loan debt outstanding that an authority needs each year into the future to fund its existing debt liabilities, planned prudential borrowing and other cash flows.

2050151

2056157

2062/63 2064/65 2010/12 2012/13

CFR · · · · Liability Benchmark

2060/61

The peak in the blue CFR line in 2025-26 is £7m lower than set out in the 2024-25 TMS due to updated capital expenditure plans, however the peak in the dotted red external borrowing line is £55m lower, due to an expectation of higher cash balances and therefore lower external borrowing required.

Appendix 5 – Reserves and provisions
This section shows the reserves available to the Council:

Fund Description	Balance at 1 April 2024 £000s	Movements in 2024-25 £000s	Balance at 31 Aug 2024 £000s	Forecast balance at 31 March 2025 £000s	Notes
General Reserve	30,314	0	30,314	30,314	
Strategic Framework Priorities Reserves					
Improvement programme reserves					
Just Transition Fund	10,573	-577	9,996	5,930	Committed over the medium-term
Change & Digital Reserve	3,556	-114	3,441	2,400	modium tom
Ukraine grant reserve	4,912	0	4,912	4,912	
Other service change reserves	812	0	812	812	
Improvement programme subtotal	19,853	-691	19,161	14,054	
Investment reserves	2,690	-38	2,653	1,916	
Invest to save reserves	537	-50	487	144	
MTFS support	8,924	-33	8,892	5,793	Reserves committed by business plan to support revenue position over medium-term
Strategic Framework Priorities Reserves Total	32,005	-812	31,193	21,907	
Risk Reserves					
Risk contingencies					
This Land Credit Loss & Equity Offset	8,600	0	8,600	8,600	
This Land minimum revenue provision risk	1,456	0	1,456	1,456	
Revaluation & Repair (Buildings)	2,940	0	2,940	2,940	
Local taxation volatility & appeals account	3,868	0	3,868	3,868	
High Needs Block Offset	8,185	0	8,185	6,435	Links to safety valve agreement
Adults Risk Reserve	7,011	0	7,011	6,101	
Children's risk reserve	3,263	0	3,263	3,200	
Major infrastructure cost reserve	15,227	9,961	25,188	25,188	
Risk contingencies subtotal	50,550	9,961	60,511	57,588	
Specific legal/contractual risks reserves	18,436	-6	18,430	17,023	
Funding Review Shortfall Reserve	7,415	0	7,415	7,415	
Risk - Smoothing	3,328	0	3,328	3,327	
Insurance Reserve	5,210	-1	5,209	5,260	
Risk Reserves Total	34,389	-7	34,383	33,025	

Fund Description	Balance at 1 April 2024 £000s	Movements in 2024-25 £000s	Balance at 31 Aug 2024 £000s	Forecast balance at 31 March 2025 £000s	Notes
Ringfenced Reserves					
Ringfenced contribution	27,944	-8,418	19,526	12,788	Movement is grant carry- forwards automatically transferring to revenue
Ringfenced - Unusable	0	0	0	0	_
Ringfenced account	2,906	0	2,906	2,057	Segregated by regulations, eg parking
Ringfenced - Developer Fund / Commuted Sum	2,278	-31	2,248	2,196	, , , , ,
Ringfenced Reserves Total	33,128	-8,448	-24,680	17,041	
Sinking Fund	3,819	0	3,819	2,195	Cyclical spend, eg elections
Unallocated	0	0	0	0	
Unusable	360	0	360	274	
Total Revenue Reserves	184,585	694	185,259	162,500	
Children, Education and Families	15,827	0	15,827	6,736	
Adults, Health and Commissioning	33	0	33	0	
Place & Sustainability	26,194	-412	25,782	19,057	
Finance and Resources	894	370	1,265	35,476	
Corporate	33,380	-5	33,376	36,325	Section 106 funding is applied to applicable capital schemes at yearend.
Capital Useable Reserves subtotal	76,330	-47	76,283	82,336	
Reserves Grand Total	260,895	647	261,542	244,836	

### Provisions on the balance sheet are:

Department	Balance at 1 April 2024 £000s	Movements in 2024-25 £000s	Balance at 31 Aug 2024 £000s	Forecast balance at 31 March 2025 £000s	Notes
Finance & Resources Short Term Provisions	2,093	0	2,093	2,093	Insurance short term provision
Finance & Resources Long Term Provisions	4,746	0	4,746	4,746	Insurance long term provision
GRAND TOTAL	6,839	0	6,839	6,839	

## Appendix 6 – Budget transfers between directorates / areas in 2024-25

This table shows budget movements between service blocks in 2024-25, subject to rounding errors:

Budgets and Movements			AHC £000s		P&S £000s		S&P £000s		F&R £000s		Capital Financing £000s		Corporate Items £000s	
	Gross	Income	Gross	Income	Gross	Income	Gross	Income	Gross	Income	Gross	Income	Gross	Income
Opening Budgets as per Business Plan	176,260	-27,360	410,162	-179,801	107,453	-34,654	30,140	-6,070	47,752	-33,005	54,910	-13,838	8,259	-939
Adjustments during detailed budget build to reflect inputs made by budget managers	2,862	-3,048	2,783	-1,853	1,221	-1,221	402	-402	-1,012	904			-641	
In Service Virements between gross and income budgets	-28	28	1,999	-1,999	949	949	25	-25	-42	-42				
Transfer of contract budget reporting line	194		-194											
Post reporting line transfer		73	-73											
Adjust Legal budget P&S with Waste					100		-100							
Transfer contribution from PH reserves via Corporate to CEF	-200												200	
Transfer of function			-7				7							
Energy Scheme capital financing budget correction					1,001						-1,001			
Current budget	179,088	-30,307	414,671	-183,653	110,724	-36,824	30,473	-6,497	46,698	-32,059	53,909	-13,838	7,818	-939

Appendix 7 - Revenue summary comparison to last year's outturn position

2023-24 Net Budget £000	Actual Outturn Variance £000	Actual Outturn Variance %	Directorate/Area	2024-25 Net Budget £000	Forecast Variance £000	Forecast Variance %	
132,095	11,349	9%	Children, Education & Families- non- DSG	148,781	7,308	5%	
215,263	-3,871	-2%	Adults, Health & Commissioning	231,018	-3,523	-2%	
68,957	4,072	6%	Place & Sustainability	73,900	3,906	5%	
20,102	393	2%	Strategy & Partnerships	14,639	3,132	21%	
15,129	-1,113	-7%	Finance & Resources	23,976	100	0%	
38,141	-3,499	-9%	Capital Financing	40,070	0	0%	
11,503	-6,094	-53%	Corporate and funding items	6,879	-1,346	-20%	
501,191	1,236	0%	Net Spending Total	539,264	9,577	2%	